## Message Text

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ACTION IO-13

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 CU-04 INR-10 NSAE-00 USIA-12 SS-15 L-03 H-02

OIC-04 SCI-06 NSF-04 HEW-08 NSC-10 PA-03 PRS-01 RSR-01

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R 141639 Z MAY 73 FM AMEMBASSY PARIS TO SECSTATE WASHDC 071 INFO USNATO BRUSSELS 2916 AMEMBASSY MOSCOW USUN NEW YORK 6377 AMEMBASSY OTTAWA

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NESCO

E. O. 11652: GDS

TAGS: AORG, UNESCO, OCON

SUBJECT: 92 ND EXBD - REGIONAL GROUPS ( ITEM 4.2)

REF: PARIS 13071

1. DEBATE ON THIS ITEM IN BOARD'S PX COMMISSION AND PLENARY WAS LONG AND ACRIMONIOUS AND MARKED BY BLATANT, ANTAGONISTIC, ANTI- US POSTURE ON PART OF FRENCH DELEGATION. FRENCH TRIED EVERY TRICK AND MANEUVER IN THE BOOK IN ATTEMPT DEFEAT PX COMMISSION RESOLUTION. THEIR OVERTURES TO OTHER DELEGATIONS INCLUDED OUTRIGHT LIES AS TO POSITIONS OF OTHER GOVERNMENTS. SINCE EXBD CHAIRMAN NORMALLY DOES NOT VOTE, WE SUSPECT THAT FRENCH PREVAILED UPON LEBANESE BOARD CHAIRMAN TO BE ABSENT DURING PLENARY DEBATE AND TO HAND CHAIRMANSHIP TO VICE- CHAIRMAN HELA (FINLAND). AS A RESULT, SINCE LEBANON WAS CONFIDENTIAL

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REPRESENTED BY DEPPERMREP, THEY EXPECTED TO WIN ONE VOTE AND TO DENY US FINLAND'S VOTE.

- 2. AMB. MAILLARD, FRENCH PERMREP, WHO WAS SPOKES-MAN FOR FRENCH DELEGATION AND WHO SEEMED TO HAVE BEEN UNDER STRICT INSTRUCTION TO WIN THE VOTE ON THIS ISSUE, ATTEMPTED AT EVERY STAGE, AND UNTIL VERY END OF VOTE, TO DISRUPT VOTING PROCESS BY RAISING PROCEDURAL ISSUES AND BY QUESTIONING THE COMPETENCE OF EXBD. AFTER VOTING HAD ALREADY STARTED, HE INSISTED THAT HE HAD ASKED EARLIER FOR ALEGAL OPINION FROM DG MAHEU ON THIS ISSUE AND HAD NOT RECEIVED ANSWER. HIS QUESTION, HE SAID WITH ANGER, WAS WHETHER EXBD WAS COMPETENT TO ESTABLISH GUIDELINES FOR INVITATIONS TO REGIONAL MEETINGS AND TO DECIDE ON THE INCLUSION OF SOME COUNTRIES IN REGIONAL GROUPS. SINCE DEBATE HAD ALREADY BEEN CLOSED, THIS REQUEST WAS HIGHLY IRREGULAR.
- 3. NEVERTHELESS, DG MAHEU, WHO WAS NOT PRESENT AT THE TIME, WAS FORCED TO RETURN AND TO REPLY TO MAILLARD'S QUESTION. WITH REGARD TO GUIDELINES, DG EXPRESSED OPINION THAT BOARD WAS COMPETENT TO ESTABLISH CRITERIA FOR ITS OWN GUIDANCE. WITH REGARD TO INCLUSION OF COUNTRIES IN REGIONAL GROUPS, HE FELT THAT EXBD HAD BEEN GIVEN THE AUTHORITY TO DO SO BY GC BUT THAT IT MIGHT HAVE BEEN "MORE OPPORTUNE" FOR EXBD NOT TO TAKE THIS DECISION AT THIS TIME. HE EMPHASIZED THAT THIS WAS NOT LEGAL OPINION BUT PERSONAL JUDGMENT ON HIS PART WHICH SHOULD NOT INFLUENCE BOARD MEMBERS IN THEIR VOTES. MAILLARD APPEARED TO BE DISSATISFIED WITH DG'S REPLY.
- 4. IT SEEMS THAT FRENCH MANEUVERING AND ARM- TWISTING TURNED OUT TO BE COUNTER- PRODUCTIVE AND ANTAGONIZED DG AS WELL AS MANY BOARD MEMBERS. WHILE, BY CONFUSING THE ISSUE, THEY MAY HAVE INCREASED THE NUMBER OF ABSTENTIONS, THEY WERE UNABLE TO PREVENT ALL OTHER WESTERN EUROPEANS TO VOTE WITH US AND ALL EES TO ABSTAIN. IN THE END, FRENCH WERE COMPLETELY ISOLATED.

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5. WHILE REALIZING THAT FRENCH ARE ANXIOUS GENERALLY TO DEVELOP A EUROPE "DIFFERENTIATED" FROM THE US, WE FIND IT DIFFICULT

TO UNDERSTAND WHY THEY WOULD HAVE GONE TO SUCH LENGTH AND INTENSITY WITHIN UNESCO CONTEXT. WITH INSTRUCTIONS HE KNEW WERE TOTALLY UNREALISTIC, AND WITH

FOREIGN OFFICE OFFICIAL LOOKING OVER HIS SHOULDER, AMB. MAILLARD IN THE END APPEARED TO HAVE LOST HIS COOL. OTHER MEMBERS OF FRENCH DELEGATION HAVE TOLD US PRIVATELY THAT THEY DISAGREED WITH FRENCH POSITION BUT THAT EVERY ATTEMPT TO CHANGE IT HAD BEEN UNSUCCESSFUL.

- 6. USSR VERY ACTIVE BEHIND SCENES WITH ALL DELEGATIONS IN EFFORT TO POSTPONE ISSUE TO SUBSEQUENT BOARD. THEIR PX COMMISSION AND PLENARY INTERVENTIONS WERE IN RELATIVELY LOW-KEY WITH BULGARIA AND CZECHS CARRYING BALL FOR THEM. THEY DID, HOWEVER, VOTE AGAINST US IN PX COMMISSION, AND IN PLENARY ABSTAINED ON RESOLUTION AS A WHOLE AFTER EXPRESSING SUPPORT FOR FRENCH POSITION AND FRENCH DR22. THEY WERE IN ENVIABLE POSITION OF OBTAINING THEIR OBJECTIVES NO MATTER HOW VOTE TURNED OUT.
- 7. SUGGEST DEPT INSTRUCT FOLLOWING EMBASSIES EXPRESS APPRECIATION FOR BOARD MEMBER SUPPORT FOR RESOLUTION AS A WHOLE: LONDON, THE HAGUE, MADRID, HELSINKI, VIENNA, BONN, ROME, BOGOTA, BUENOS AIRES, MONTEVIDEO, SAN JOSE, KINGSTON, ACCRA, TOKYO. SINCE OTHER BOARD MEMBERS WHO VOTED WITH US APPARENTLY DID SO WITHOUT INSTRUCTIONS, WE BELIEVE IT PREFERABLE NOT TO BRING THE MATTER TO THE ATTENTION OF THEIR GOVERNMENTS. IRWIN

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<sup>\*\*\*</sup> Current Handling Restrictions \*\*\* n/a

<sup>\*\*\*</sup> Current Classification \*\*\* CONFIDENTIAL

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